

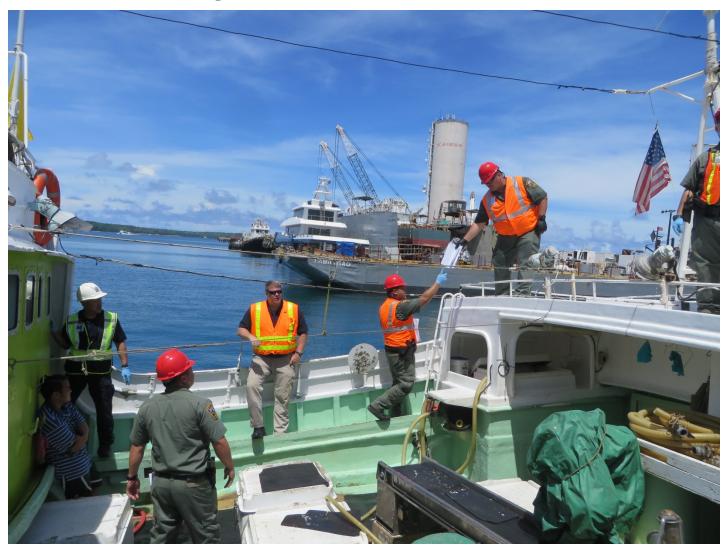
NOAA FISHERIES

Office of Law Enforcement

SEAFDEC Regional Port State Measures Implementation Workshop Bangkok, Thailand

February 2018

Operational Implications





Article 7 – Designation of Ports

Designate and publicize the ports vessels may request entry to.



Ensure, to the greatest extent possible, sufficient capacity to conduct inspections in designated ports.



Information to be provided in advance by vessels requesting port entry

Article 8 – Advanced Request for Port Entry

PSMA Annex A information

1. Inte	nded j	ort o	f call												
2. Port	State														
3. Estin	mated	date	and tir	ne of	arrival										
4. Purp	ose(s)													
5. Port	and d	late of	last p	ort ca	dl										
6. Nam	ne of tl	ne ves	sel												
7. Flag	State														
8. Type	e of ve	essel													
9. Inte	rnatio	nal R	adio C	all Sig	gn										
10. Ves	ssel co	ntact	inforn	ation	0										
11. Ves	ssel ov	vner(s)												
12. Cer	rtifica	te of r	egistry	ID.											
13. IM	O shij	ID, i	f avail	able											
14. Ext	ternal	ID, if	availa	ble											
15. RF	моп	D, if a	pplica	ble											
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17. Ves	ssel di	mensi	ons		Length]	Bear	n		Dra	ıft	
18. Ves	ssel m	aster 1	name a	ınd na	ationality										
19. Rel	levant	fishin	g auth	oriza	tion(s)										
Identi	ifier				Validity		Fishing area(s)			Species		Gear			
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20. Rel	levant	trans	shipm	ent au	ıthorizatio	on(s)									
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Article 9 – Port Entry

- Communicate
 authorization or denial of
 port entry to the vessel or
 its representative.
- Vessel master or representative presents authorization.





Authorization or Denial of Port Entry

Port Entry Authorization

- Who has the authority to deny/authorize port entry?
- How is the decision to authorize port entry communicated to other relevant authorities?
- How are port entry authorizations communicated to the vessel?
- Will a confirmation code/number be issued to the vessel for verification by the inspector that they filed a pre-arrival notice?

Port Entry Denial

- How is the decision to deny port entry communicated to other relevant authorities?
- How is the decision to deny port entry communicated to the vessel?
- Who is responsible for communicating port entry denials to the flag State and other relevant entities in accordance with the PSMA?



May Allow Entry of an IUU Fishing Vessel for Enforcement Purposes

Inspection or other appropriate actions which are at least as effective as denial of port entry for eliminating

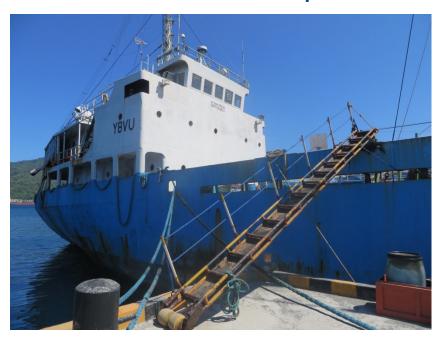
IUU fishing.





However...

Where a vessel that should have been denied port entry is in port for any reason it must be denied the use of port for landing, transshipping, packaging and processing of fish and access to port services.





Port Denial Notification

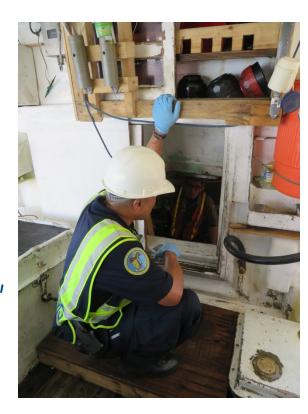
- Promptly notify the flag State.
- As appropriate, notify:
 - Relevant Coastal States
 - RFMOs
 - Relevant International Organizations





Inspection Requirements

- Inspections "sufficient to achieve the objectives" of the Agreement
- Establishes criteria for prioritizing vessels to be inspected
- Minimum standards for the conduct of vessel inspections including:
 - Required inspection of all relevant areas, gear, equipment, documents, etc. (Annex B)
 - Inspection reports (completion and dissemination) (Annex C)
 - Inspector training (Annex E)





Article 13 – Conduct of Inspections

- Annex B as minimum standard
- Qualified Inspectors
- Properly identification to master



 Inspect all relevant areas, fish onboard, gear, equipment, documents and records



Port State Inspection Procedures (Annex B)

*Excerpt from Annex B

- a) verify, to the extent possible, that the vessel identification documentation onboard and information relating to the owner of the vessel is true, complete and correct, including through appropriate contacts with the flag State or international records of vessels if necessary;
- b) verify that the vessel's flag and markings (e.g. name, external registration number, International Maritime Organization (IMO) ship identification number, international radio call sign and other markings, main dimensions) are consistent with information contained in the documentation;
- c) verify, to the extent possible, that the authorizations for fishing and fishing related activities are true, complete, correct and consistent with the information provided in accordance with Annex A;
- d) review all other relevant documentation and records held onboard, including, to the extent possible, those in electronic format and vessel monitoring system (VMS) data from the flag State or relevant regional fisheries management organizations (RFMOs). Relevant documentation may include logbooks, catch, transshipment and trade documents, crew lists, stowage plans and drawings, descriptions of fish holds, and documents required pursuant to the Convention on International Trade in Endangered Species of Wild Fauna and Flora;



PSMA Annex B Port State Inspection Procedures

*Excerpt from Annex B

- e) examine, to the extent possible, all relevant fishing gear onboard, including any gear stowed out of sight as well as related devices, and to the extent possible, verify that they are in conformity with the conditions of the authorizations. The fishing gear shall, to the extent possible, also be checked to ensure that features such as the mesh and twine size, devices and attachments, dimensions and configuration of nets, pots, dredges, hook sizes and numbers are in conformity with applicable regulations and that the markings correspond to those authorized for the vessel;
- f) determine, to the extent possible, whether the fish on board was harvested in accordance with the applicable authorizations;
- g) examine the fish, including by sampling, to determine its quantity and composition. In doing so, inspectors may open containers where the fish has been pre-packed and move the catch or containers to ascertain the integrity of fish holds. Such examination may include inspections of product type and determination of nominal weight;



PSMA Annex B Port State Inspection Procedures

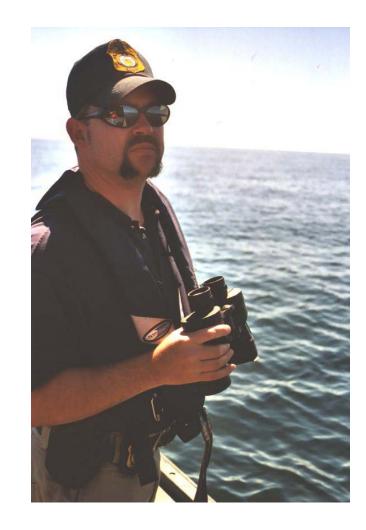
*Excerpt from Annex B

- h) evaluate whether there is clear evidence for believing that a vessel has engaged in IUU fishing or fishing related activities in support of such fishing;
- i) provide the master of the vessel with the report containing the result of the inspection, including possible measures that could be taken, to be signed by the inspector and the master. The master's signature on the report shall serve only as acknowledgment of the receipt of a copy of the report. The master shall be given the opportunity to add any comments or objection to the report, and, as appropriate, to contact the relevant authorities of the flag State in particular where the master has serious difficulties in understanding the content of the report. A copy of the report shall be provided to the master; and
- i) arrange, where necessary and possible, for translation of relevant documentation.



Article 13 – Conduct of Inspections

- All necessary assistance from vessel master
- Avoid undue delays to vessel
- Facilitate communications (interpreter where possible)
- Fair, non-discriminatory inspection
- Not interfere with communications





Port Inspections

Port Inspections

 Who has authority to conduct inspections of foreign-flagged fishing and support vessels in port?

Interagency Coordination

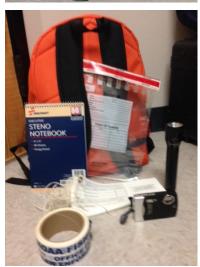
- What authorities may be involved in a PSMA inspection?
- Are the roles for carrying out PSMA inspections clear, including primary responsibilities and secondary support roles?
- Which authorities can take enforcement actions for infringements found during an inspection?



Boarding Equipment and Legal Authorities for Inspectors

- Appropriate personal protective equipment (PPE)
- Appropriate legal authorities
 - (e.g., search, inspection, seizure, arrest, etc. authorities)
- Appropriate boarding equipment
- Evidence kits







Boarding Resources for Inspectors

Guide Books / Pocket guides that contain:

- National regulations
- Boarding checklist
- Translated RFMO guides
- Common/Major CMMs
- Species guides
- Vessel/gear type guides
- Translated materials
- FAO Alpha Codes



Boarding Officer Checklist



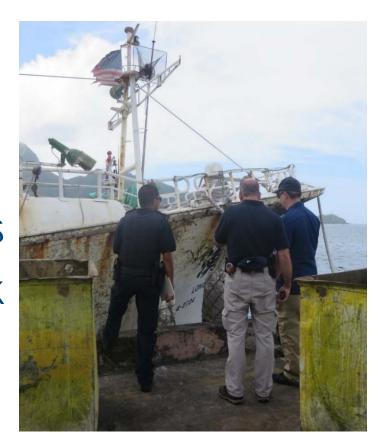
Inter-American Tropical Tuna Commission Conservation and Management Measures (CMMs) Guide



Health, Safety and Security Issues

Inspector training that includes:

- Safety training
- Developing boarding plans
- Coordinating boarding teams
- Conducting pre-boarding risk assessments



Before the Boarding: General Observations

- Vessel type
- Vessel location
- Gear in the water (take photos)
- Fish on deck
- Number of crew on deck



Remember... Preparation



- What is your authority?
- The most important thing is safety.
- Your safety, the crew's safety and the vessel safety.
 Once boarded, the Captain, Crew, Vessel and all aspects are your responsibility.
 Secondly, our Job is to find information and to be able to prove facts.

Be prepared.
Be Knowledgeable.
Be Confident!



Pre-Inspection Plan

- Every Effort shall be made by the boarding officer and team to be courteous and respectful to the crew
- At the same time it is essential that the crew realize and understand the Boarding Party's authority and duties.
- Your primary focus of the boarding is to ensure that the vessel is in compliance with the terms and conditions of their license agreements.
- After making a communication link with the crew, Lead Boarding officer will request ships documents from the captain for verification and inspection, as boarding team initiates inspection of gear, catch and spaces.



Before Boarding the Vessel

- Document vessel name and markings.
- Take photos of vessel and gear.
- Vessel markings may include:
 - U.S. Documentation number.
 - Port of Registry.
 - IMO number.

If no markings: look for engine ID plate.



Vessel Markings





Boarding the Vessel

- Ask the master to muster the crew on deck.
 - Secure the crew.
- The lead officer or inspector goes to the bridge while team members perform a vessel security check.



Boarding the Vessel: Meet with Master

- Show your identification and introduce yourself.
- Explain what you and the boarding team will be inspecting.
- Ask the master for relevant documents.





Inspection Procedures

Use a Vessel Boarding Checklist - a tool which:

- Prevents the officer or inspector from missing relevant information.
- Ensures consistency...same procedure is used when boarding every vessel.





Bo	parding statement of the statement of th
	Identify yourself to the vessel master, provide your credentials, and explain your reason for boarding (e.g., all
	foreign vessels are subject to the Port State Measures Agreement (PSMA) Act.
	Board and survey the vessel for safety
	Muster and Control the crew
	Inspect the vessel for relevant RFMO
	Interview the vessel master (captain)
	Ask the master lots of questions about their trip and activities.
	Where did they fish?
	How many sets did they do?
	Did they catch as much as they expected?
	What was the weather like
	Request and examine the following documents from the vessel master:
	Crew List and passports
	Masters Name and address
	Fishing Master's name and address
	Names and nationalities of the crew
	Vessel Agent name and contact Information
	Document all indications of ownership and ownership interests:
	RFMO records
	Vessel documents
	Fishing / transshipment authorizations
	Any corporate documents
	Information on joint ventures and other companies with an interest in the vessel or licenses and permits
	**Verify that ownership information is consistent on all documents
	Analyze logbook data and verify positions against electronic data.
	Other Documents to examine:
	Captain's Notebook
	Fish Master's Journal
	FAD Log (purse seine)
	Engine Room Log
	Freezer Log
	Bunker Receipts
	Mate's Receipts
	Radio Log
	Crew Bonus Log



Wastewater Log
Radio Log
Check that VMS unit is on.
Examine the catch onboard and compare to the logbooks (records)
Conduct an inspection of the vessel's holds, fridges, freezers, deck and below decks area to assess the quantity and type of catch on-board.
Check the general layout of the vessel and the dimensions of holds and look for any evidence of hidden holds or
hidden compartments within holds.
Records quantities of non-target catch and prohibited catch or fish parts.
Verify against your inspection notes concerning catch onboard the vessel and from the offload.
Ask questions about any discrepancies or unusual findings or observations.
Determine the total catch obtained using fishing logs and transshipment data (received catch).
Determine the total catch offloaded and/or retained by the vessel.
Compare the two quantities to ensure accurate reporting by:
Species
Weight
Product types
Ensure gear is properly stowed
Search for RFMO Conservation & Management Measures (CMMs) such as, but not limited to:
Fishing Authorizations/Permits (WCPFC, CMM 2013-10)
Transshipment permits and records (WCPFC, CMM 2009-06 and IOTC 14/06)
VMS (WCPFC, CMM 2014-02 and IOTC 15/03)
Vessel markings and identification (WCPFC, CMM 2004-03), (FAO).
Daily catch and effort reporting (IOTC 15/01) applies to all vessels → WCPFC is purse seine only
Data buoys (WCPFC, CMM 2009-05 and IOTC 11/02)
FAD closures and catch retention (WCPFC CMM 2009-02 and IOTC 15/08)
Gear Markings (IOTC 15/04)
Sharks (WCPFC, CMM 2010-07 and IOTC 13/05, 13/06)
Oceanic Whitetip Sharks (WCPFC, CMM 2011-04) WCPFC only
Silky Sharks (WCPFC, CMM 2013-08) WCPFC only
Regional Observer Program (ROP) Requirements(WCPFC, CMM 2006-08 & 2007-01 and IOTC 11/04)
Conservation and management measure addressing the impact of purse seine activity on cetaceans- dolphins, whales, and porpoises (WCPFC, CMM 2011-13 and IOTC 13/04)
Whale Sharks(WCPFC, CMM 2011-04 and IOTC 13/05) (purse seines only)
No shark fins on board
References
WCPFC: https://www.wcpfc.int/conservation-and-management-measures
IOTC: http://www.iotc.org/



Interview the Master

Possible Questions:

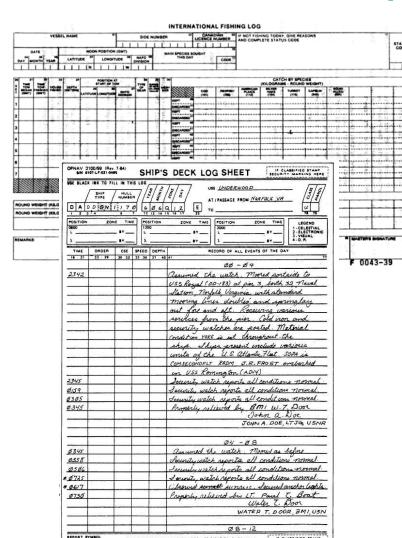
- When did you leave port?
- Where is your next port stop?
- Who owns the vessel?
- What species have you been targeting?
- Did you transship any fish?



*Follow the boarding form but think beyond the form.



Evaluate and Compare Records



Ask the master lots of questions about their trip and activities.

Where did they fish?
How many sets did they do?
Did they catch as much
as they expected?
What was the weather like?

There may be substitutes for the real records, so <u>always</u> be on the lookout for hidden /duplicate logbooks or catch records.

Compare other records, such as FAD logs, engineering logs, captain and fish master logs/journals to official logbook records.



Other Documents of Potential Interest

- Captain's Notebook
- Fish Master's Journal FAD Log
- Engine Room Log
- Ice /Bait Receipts
- Bunker Receipts
- Mate's Receipts
- Radio Log
 Crew Bonus Log
 Wastewater Log



Record real locations and catch harvests, may be different from official logs

Transfer of fuel & supplies, indicating length of trip & time on fishing grounds, Transfers of catch

Crew's pay is often based, at least partially, on the quantity of fish caught.

Some crewmembers may keep records / notes of how much fish was caught and when it was caught.



Documents to Review

- Certificate of Registration
- Crew List
- Ship's Particulars
- Fishing Licenses/Permits
- Catch Report
- Ship's Log
- Master's personal logbook

Note: If you are unsure of what you are looking at, take a photograph!



Certificate of Registration





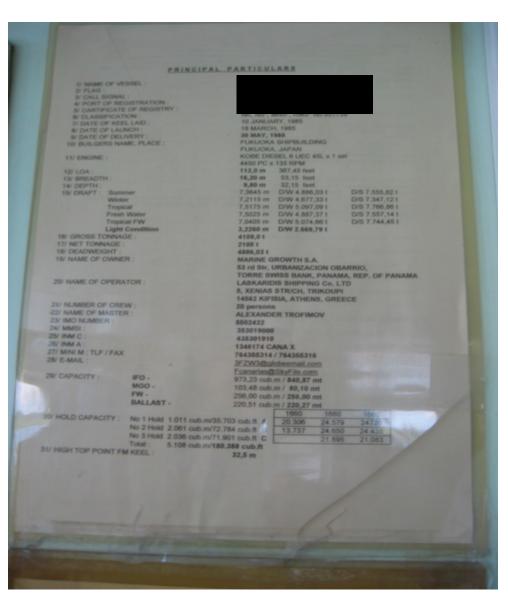
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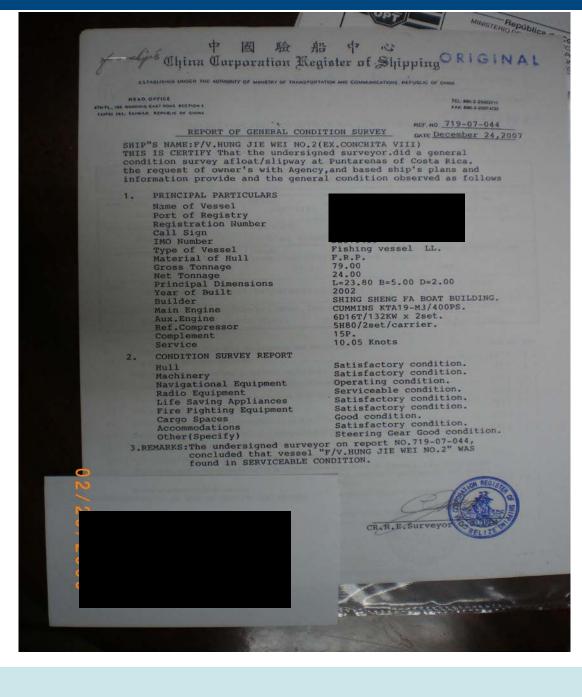
Ships Particulars

- Vessel Name
- Flag, Call Signal
- Port of Registration, Certificate of Registry
- Classification, Builder Name
- Engine Type, LOA, Breadth, Draft, Gross Tonnage, Net Tonnage
- Names of Owner, Operator, Master, Crew
- IMO Number
- Hold Capacity



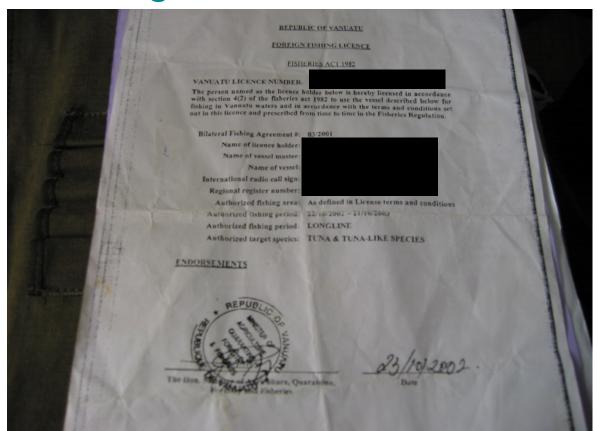


Ships Particulars





Fishing License







Fishing License

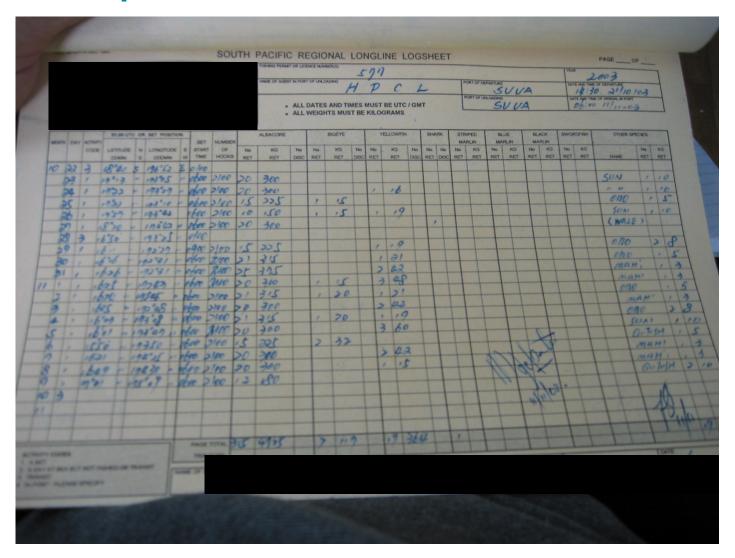
FORM NORMA 02-2 FOREIGN FISHING PERMIT FOR THE EXCLUSIVE ECONOMIC ZONE OF THE FEDERATED STATES OF MICRONESIA PERMIT NO: EFFECTIVE DATE: 14-November-2008 EXPIRY DATE: 13-May-2009 VESSEL NAME: NAME OF PERMIT HOLDER: TYPE OF VESSEL: RADIO CALL SIGN: COUNTRY OF REGISTRATION: Talwan REGISTRATION NUMBER: YEAR BUILT: 1995 CROSS TONNAGE: 64.78 LENGTH: 17.65 ENGINE HORSEPOWER: 600 AUTHORIZED CREW SIZE: 10 PORTS WHERE CATCH MAY BE DISCHARGED: A. FSM B. DESIG. PORTS OPERATING CONDITIONS ARE ON THE REVERSE SIDE OF THIS PERMIT 12-November-2008 DATE ISSUED: MATIONAL OCEANIC RESOURCES MANAGEMENT AUTHORITY PERMIT SHALL BE PROMINENTLY DISPLAYED IN WHEELHOUSE OF THE VESSEL

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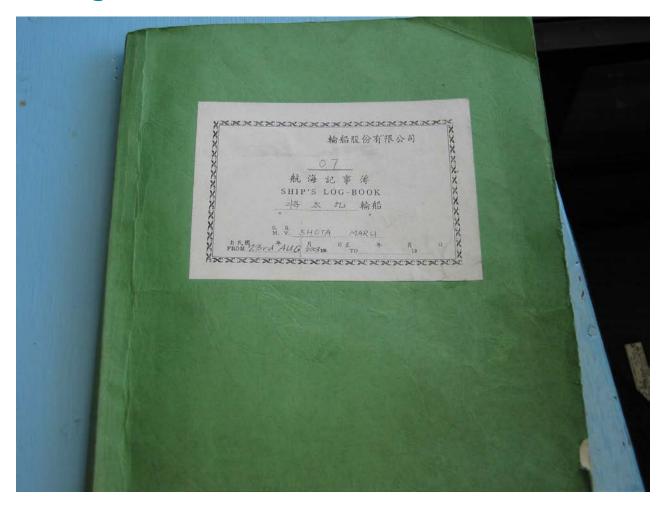


Catch Report





Ship's Log





VMS





Analyze logbook data and verify positions against electronic data



Does geographic and positional data from the vessels electronics and documents match up?

Compare:

- Plotter,
- VMS,
- Logbooks,
- Unofficial logs and notebooks,
- Other submitted reports (entry/exit),
- Vessel Officers Statements,
- Observer Records



Radar and VMS Antenna





Fishing Gear

- Examine all fishing gear onboard for compliance with applicable regulations.
- Check features such as: mesh size, configuration of nets, pots, dredges, hook sizes and numbers.





Fish

- Examine the fish to determine species composition.
- If observers are on board, ask them questions about the catch.





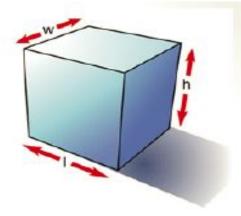
Volume Calculations

- How big is the hold?
- How much fish is there?





Measuring a hold



- Length x width x height to get cubic metres (m³)
- Example: $4.5 \times 3.2 \times 3.8 = 54.7 \text{ m}^3$
- Estimate the area of the hold filled with fish to get a rough estimate of fish
- If quarter full is 13.6 m³ of fish x 1080 kg/m³ = 14.7 tonnes
- Take off estimate of air space between fish of 20% and 30%
- This gives us a range of 10.2 and 11.7 tonnes
- This is a check estimate to check against log books

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Processed Fish...

Species	Whole (WHL)	Gutted (GUT)	Gutted and head off (GUH)
Tunas	1.00	1.16	1.36
Marlin	1.00	1.10	1.30
Sharks	1.00	1.1	1.20

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- Calculate if there is processed fish.
- If fish is gutted, use a factor of 1.16.
- If 100 tons is offloaded, convert the value to match what is in the logbook.
- 100 tons x 1.16 = 116 tons caught weight.



Identifying Violations through Observer Records

Observer Victim Crimes

(Assault, Harassment, Intimidation)

Resource Violations

(Violations of conservation management measures, national laws, pollution)

Investigations

Data Violations

(Biasing sampling, failure to provide access to catch & electronics, tampering with collected samples, records, papers or personal effects)

Observer Committed Violations

(Releasing confidential data, falsifying reports, accepting bribes, other offenses committed by the observer)



Observer Related Investigations

Investigative Steps:

- Collect Observer Records,
- Collect Vessel Records,
- Review prohibitions and elements of violation,
- Interview Observer to fill in any missing details / information needed to prove violation,
- Interview Vessel Personnel
- Pursue other evidence, as necessary







Evidence Collection and Preservation

- Legal Authorities and Training
- Evidence Kits
- Organizational standard operation procedures for:
 - Collecting and handling evidence
 - Preserving evidence integrity
 - Chain-of-Custody
- Forensic capabilities
- Evidence disposition policies

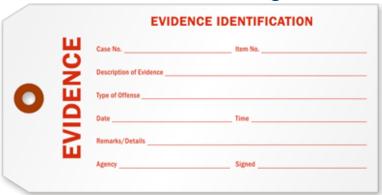






Evidence Equipment for Consideration

Evidence Tag

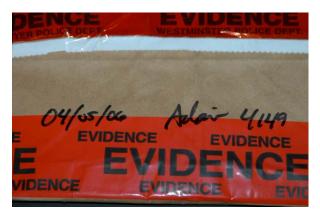


Evidence Bags and labels





Evidence Seal

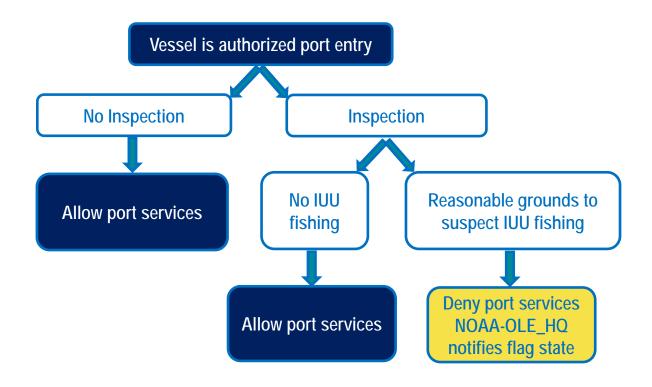


Evidence Storage





Port State Inspection Procedures



*Required to allow access to port services, where appropriate, for the scrapping of the vessel may not be denied.



Article 11 – Use of Ports

Deny use of port for:

- Landing, transshipping, packaging & processing of fish not previously landed
- Other port services refueling, resupplying, maintenance and dry-docking



IF...



Deny Use of Port if:



Invalid authorization for fishing or fishing related activities required by:

- Flag State
- Coastal State



Deny Use of Port if:

- Clear evidence fish on board taken in contravention of applicable requirements.
- Flag State does not confirm within reasonable time (upon request of port State) fish onboard was taken in accordance with applicable requirements.

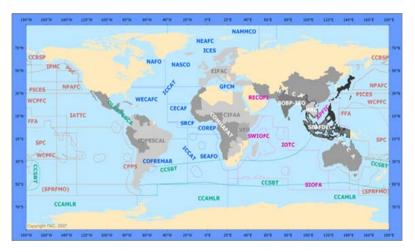




Deny Use of Port if:

There are reasonable grounds to believe a vessel was engaged in IUU fishing or fishing related activities in support of such fishing *unless* the vessel can establish:

- Activities consistent with conservation measures.
- In the case of provisioning, the vessel provisioned was not an IUU vessel at the time.





Denial of Port Services



- If, as a result of an inspection, there are reasonable grounds to suspect that
 a vessel has engaged in IUUF (or fishing-related activities in support of
 IUUF), what is the process for ceasing/denying port services?
- Who has the authority to deny port services?
- How is the denial of port services implemented and enforced?
- How is the decision to deny port services communicated to other relevant authorities?
- Who is responsible for communicating port service denials to the flag State, and other relevant entities in accordance with the PSMA?



OLE PSMA Training Modules

- 1. International Cooperation and Global Initiatives to Combat IUU Fishing
- Operational Requirements of the Port State Measures Agreement
- 3. U.S. Implementation of the PSMA
- 4. Pre-arrival Activities and Risk Assessment
- 5. Sources of Information to Verify Pre-Arrival Information
- 6. Ethics
- 7. Health, Safety, and Security Issues
- 8. Conservation and Management Measures of Relevant RFMOs
- 9. Collection, Evaluation and Preservation of Evidence

- General procedures such as Notetaking, Report-writing, and Interview techniques
- 11. Information Analysis
- 12. Using Annex C The Inspection Form
- Conducting a PSMA Vessel Inspection
- 14. Initiation of Investigation and Elements of a violation
- 15. VMS and Other Electronic Systems
- Post inspection Activities, Information Sharing, and Reporting
- 17. Reporting Inspection Results
- 18. Conducting PSMA Investigations



For more Information:

Port State Measures Agreement text

- http://www.fao.org/documents/card/en/c/915655b8-e31c-479c-bf07-30cba21ea4b0/
- Available in Arabic, Chinese, English, French, Russian, and Spanish

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